

NOTICE OF MEETING

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| Meeting: | ENVIRONMENT AND SUSTAINABILITY OVERVIEW AND SCRUTINY PANEL |
| Date and Time: | THURSDAY, 9 MARCH 2023, AT 2.00 PM* |
| Place: | BRADBURY ROOM - APPLETREE COURT, BEAULIEU ROAD, LYNDHURST, SO43 7PA |
| Enquiries to: | Email: joe.tyler@nfdc.gov.uk Joe Tyler Tel: 023 8028 5982 |

PUBLIC PARTICIPATION:

Members of the public may watch this meeting live on the [Council's website](#).

*Members of the public may speak in accordance with the Council's public participation scheme:

- (a) immediately before the meeting starts, on items within the Environment and Sustainability Overview and Scrutiny Panel's terms of reference which are not on the public agenda; and/or
- (b) on individual items on the public agenda, when the Chairman calls that item. Speeches may not exceed three minutes.

Anyone wishing to speak should contact the name and number shown above no later than 12.00 noon on Monday, 6 March 2023.

Kate Ryan
Chief Executive

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www.newforest.gov.uk

This agenda can be viewed online (<https://democracy.newforest.gov.uk>).

It can also be made available on audio tape, in Braille and large print.

AGENDA

Apologies

1. MINUTES

To confirm the minutes of the meeting held on 12 January 2023 as a correct record.

2. DECLARATIONS OF INTEREST

To note any declarations of interest made by members in connection with an agenda item. The nature of the interest must also be specified.

Members are asked to discuss any possible interests with Democratic Services prior to the meeting.

3. PUBLIC PARTICIPATION

To note any issues raised during the public participation period.

4. PORTFOLIO HOLDER'S REPORTS AND PERFORMANCE DASHBOARD (Pages 3 - 6)

To receive an oral update from the Portfolio Holders for Environment and Coastal Services and Planning, Regeneration and Infrastructure.

5. NITRATES, PHOSPHATES AND BIODIVERSITY NET GAIN UPDATE

To receive an update on the nitrates, phosphates and biodiversity net gain within the District.

6. NEW FOREST VISITOR STUDY UPDATE

To receive an update on the work carried out in relation to the visitors of the New Forest.

7. GREEN INFRASTRUCTURE UPDATE

To receive an update on the Green Infrastructure Programme.

8. WORK PROGRAMME (Pages 7 - 8)

To agree the work programme to guide the Panel's activities over the coming months.

9. ANY OTHER ITEMS THAT THE CHAIRMAN DECIDES ARE URGENT

To:

Councillors

Steve Rippon-Swaine (Chairman)
Sue Bennison (Vice-Chairman)
Ann Bellows
Jacqui England
Allan Glass

Councillors

Andrew Gossage
Stephanie Osborne
Tony Ring
Derek Tipp
Malcolm Wade

| Planning, Regeneration and Infrastructure Portfolio Performance Dashboard | | | | | | | | | | | | | | |
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| Quarter 3: 1st October - 31st December 2022 | | | | | | | Portfolio Holder - Cllr Diane Andrews | | | | | | | |
| Key Priorities | | Key Activities | | | Key Actions | | | | | | | | | |
| Portfolio Priorities | | Key Activity | | | Specific Actions | | Target Date | Status Update | | | | | | |
| Delivering the vision of the Local Plan and encouraging development that meets local needs and delivers positive economic, social, and environmental outcomes | | Enabling the delivery of sustainable development set out in the Local Plan supported by appropriate infrastructure | | | | | N/A | The significant majority of the strategic site allocations are now at planning application stage and the Council is working collaboratively with the site developers in order to bring the strategic sites forward successfully. A parcel of SS18 (Burgate Acres) for 63 dwellings has planning permission and is under construction. A parcel of SS17 (Tinkers Cross Farm) for 64 dwellings has planning permission and commenced construction in December 2022. SS4, SS9, SS12, a parcel of SS5 (area south of Milford Road) and the main parcel of SS17 (up to 342 dwellings on Land west of Sweatfords Water) have a resolution to grant permission pending completion of S106 agreements. One parcel of SS1 (Loperwood Lane for 80 dwellings) is currently under construction with some dwellings completed, and a further parcel of SS1 (Land north of Salisbury Road for up to 280 dwellings) has a resolution to grant permission pending completion of S106 agreement. | | | | | | |
| | | Develop a clear programme for spending monies collected through Community Infrastructure Levy | | | Review all supplementary planning documents (SPD) and the community infrastructure levy process, to include Air Quality SPD and Climate Change SPD | | N/A | A series of supplementary planning documents have been reviewed with the Parking SPD adopted in April 2022 and Air Quality SPD in June 2022. Following presentation to Environment and Sustainability Panel in January 2023 a draft Climate Change SPD is on track to be reported to Cabinet in March 2023 for agreement to publish for public consultation. Technical guidance notes published on waste facilities in new development and on first homes. Ongoing work on Community Infrastructure Levy process. Reports were submitted to November Cabinet to provide a position statement in relation to both S106 and CIL monies. The reports set out some revised allocations to help provide much needed infrastructure. | | | | | | |
| Working with partners, applicants, and developers to ensure a positive, timely and enabling attitude to development | | | | | Determine planning applications and related submissions within the appropriate timeframe | | N/A | Ongoing - please see associated KPI reports below. | | | | | | |
| | | | | | Design and deliver new ICT system to improve and modernise delivery of the service in 2023, enabling officers to focus on delivering positive planning outcomes and enhancing the competitiveness of building control | | 2023 | Project is progressing with supplier. Officers continue to work on the configuration of the new IDOX system to achieve a go live date in 2023. | | | | | | |
| Working with the Partnership for South Hampshire authorities on a Joint Strategy and Statement of Common Ground to address future growth and unmet housing need | | Progress work on the Joint Strategy for South Hampshire | | | | | Ongoing | Updated Statement of Common Ground agreed by PFSH Joint Committee in December 2022. Work on Joint Strategy continues. | | | | | | |
| Using contributions to deliver green infrastructure projects that address the impact of development on the natural environment | | Ensure that all development within the district is sustainable, resilient to changes in climate and creates healthy and biodiverse environments | | | Develop and deliver an annual programme of projects to enhance natural green spaces and maximise the associated benefits, including biodiversity and air quality, and secure quality open space through development across the district | | Ongoing | A programme of works has been developed to deliver a number of mitigation schemes, both physical infrastructure and non-infrastructure projects totalling expenditure of around £750k for this financial year. A programme of works for 23/24 is currently being prepared. | | | | | | |
| | | Deliver additional open space, play equipment, sports provision, cycling and walking opportunities and habitat creation areas | | | In partnership with others, work to develop and deliver sustainable transport and water management projects across the district that support our communities and local economy | | Summer 2023 | Local cycling and walking infrastructure plan for Waterside is being developed by HCC. New Forest area local cycling and walking infrastructure plan is also under development as a joint commission by HCC, NFDC, NPA and Forestry England. The output of these reports will help to ensure the currently held transportation monies are spent on appropriate schemes. | | | | | | |
| | | Work with partners to develop and deliver infrastructure projects to provide sustainable transport options and manage water resources in a sustainable manner | | | | | | The New Milton Green Infrastructure (GI) Pilot Study has been concluded with numerous opportunities for GI improvements identified. These have been presented to New Milton Town Council. A draft GI Strategy Framework Report has been prepared and is in the process of being reviewed. A "lessons learned" session has been undertaken and the assessment process streamlined for rollout to additional settlements in 2023 once the outputs presented in the draft report are agreed. Settlements on the waterside are identified as the next priority. | | | | | | |
| Ensuring Building Control are engaged at the earliest stage to make future development projects safe | | Increase the number of developments that use NFDC Building Control service | | | Retain and look to improve the market share for building control to ensure the safety of development | | Ongoing | Building control are now fully staffed and are embarking on speaking to local architects/ builders to inform them of our service and hopefully gain their work going forward. | | | | | | |
| Explore different delivery models to deliver our housing target including maximising the number of affordable homes | | | | | Ensure that the planning service takes reasonable steps to support housing delivery across the district, proactively working with developers | | N/A | Proactively working with developers to ensure that issues around delivering supporting infrastructure are addressed. Also working with a range of stakeholders to identify water quality and Biodiversity Net Gain projects. | | | | | | |
| Set a vision for the future of each of our towns | | Explore how Local Design Codes could be developed for specific areas across the district | | | | | Ongoing | Design code work to be programmed in parallel to the Local Plan review work for 2023 - 2025. | | | | | | |
| | | Review the current issues within our town centres and work towards developing town centre plans or regeneration plans | | | | | Spring 2023 Onwards | Work underway on a community engagement project to set a vision for Totton. Working with HCC to develop an access strategy for Fordingbridge. Discussions with Ringwood Town Council about connectivity within the town centre, and with Lympington relating to the preparation of a Neighbourhood Plan. | | | | | | |
| Key Performance Indicators | | | | | | | | | Financial Information - Budgets £'000 | | | | | |
| Annual KPIs | | Unit | Freq. | 2020/21 | Target | 2021/22 | Desired DOT | Actual DOT | Status | Budget Description | Original Budget | July/November Cabinet | February Cabinet | Latest Budget |
| Number of houses completed each year (as set out in the Annual Authority Monitoring Report) | | Num | Annual | 422 | 400 | 79 | Up | Down | | General Fund Revenue Position | 2,696 | 56 | -62 | 2,690 |
| Number of green infrastructure projects delivered each year | | Num (Cumulative) | Annual | 3 | 3 | 3 | Up | - | | Variation Percentage | | 2.1% | -2.3% | -0.2% |
| Number of Biodiversity Net Gain projects delivered each year | | Num | Annual | 5 pp granted 4 implemented 1 occupied | Monitor | 40 pp granted 15 implemented 5 occupied | Up | - | | Supporting Narrative | -£52k Additional S106 monitoring charge - going into reserve for future spend -£10k DEFRA Biodiversity Grant rephased into 23/24 | | | |
| Additional employment floorspace created within the district | | m2 | Annual | 3591 (net) | Monitor | 3227 | Up | Down | | | | | | |
| Quarterly KPIs | | Unit | Freq. | Last Quarter | Target | This Quarter | Desired DOT | Actual DOT | Status | Budget Description | Original Budget | July/November Cabinet | February Cabinet | Latest Budget |
| New Forest District Council building control market share | | % | Q | 57% | 55% | 56% | Up | Down | | General Fund Capital Programme | 680 | 730 | 0 | 1,410 |
| Determination of major planning applications within the nationally prescribed time frames | | % | Q | 100% | 60% | 100% | Up | - | | Variation Percentage | | 107.4% | 0.0% | 107.4% |
| Determination of minor planning applications within the nationally prescribed time frames | | % | Q | 95% | 70% | 89% | Up | Down | | Supporting Narrative | | | | |
| Determination of other planning applications within the nationally prescribed time frames | | % | Q | 90% | 80% | 86% | Up | Down | | | | | | |
| Number of projects that New Forest District Council are involved in to deliver sustainable transport options | | Num | Q | 13 | Monitor | 13 | Up | - | | | | | | |
| High Risks | | | | | | | | | | | | | | |
| High Risk Area | | Prob. | Impact | Score/ RAG | Mitigation actions | | | | | | | Prob. | Impact | Score/ RAG |
| Competitors in the private sector take more of the Building Control market share | | 2 | 2 | 4 | We continue to work to ensure our market share remains steady but investment in the team is required to enable further improvement on the market share. Additional capacity will be in place from January, and a Marketing Strategy will be developed and implemented. | | | | | | | 2 | 2 | 4 |
| Ability to respond quickly to changes in Government Guidance, Regulations & Legislation | | 3 | 2 | 6 | Ensure that potential changes are considered in Plan making work, ensure that changes in legislation are immediately reviewed and necessary changes to processes are made. | | | | | | | 3 | 1 | 3 |
| Unable to maximise the benefits to the District associated with growth due to insufficient capacity | | 2 | 3 | 6 | Review capacity and skills and ensure that there is the right capacity and skills to maximise the benefits for the district resulting from growth (last updated Q1) | | | | | | | 2 | 2 | 4 |
| Lack of five year housing supply weakens the ability to deliver quality developments | | 4 | 4 | 16 | Commenced work on Local Plan Part 2 'call for sites', proactive work on nitrate/phosphate/BNG projects to enable development to come forward, explore other enabling development measures to increase housing delivery numbers. | | | | | | | 4 | 4 | 16 |
| Delivering lower numbers of affordable homes on strategic sites due to viability issues | | 4 | 3 | 12 | Ensure that viability assessments rigorously reviewed with comparisons made between different sites, considered whether other interventions are possible to redress viability issues. Need to consider impact on HRA delivery. | | | | | | | 4 | 2 | 8 |

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| Environment and Coastal Portfolio Performance Dashboard | | | | | | | | | | | | | | | |
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| Quarter 3: 1st October - 31st December 2022 | | | | | | | Portfolio Holder - Cllr Steve Davies | | | | | | | | |
| Key Priorities | | Key Activities | | | | Key Actions | | | | | | | | | |
| Portfolio Priorities | | Key Activity | | Specific Actions | | Target Date | Status Update | | | | | | | | |
| Ensuring sustainability is at the centre of our decisions to preserve resources and the environment for future generations | | Development of a strategy and action plan that ensures sustainability underpins all of our actions | | Update on the delivery of the Climate Change and Nature Emergency action plan | | 2023 | A report will be presented at February 2023 Cabinet to update on actions for 2022 and confirm future direction of projects and actions for 2023. There will also be a report in the summer which will confirm/agree the Climate Change Strategy 2023 - 2028. | | | | | | | | |
| | | Ensure that all council assets are used in the most sustainable way to support communities and the local economy | | | | | | | | | | | | | |
| Working with others to protect and enhance our natural environment | | Contribute towards the overarching Sustainability Strategy which will set out our actions to protect the local environment and reduce our impact on climate change | | Contribute towards the overall Climate Change and Nature Emergency action plan, identifying local actions to address the impact of climate change | | Ongoing | Continuing to review existing data and completing gap analysis. The Council is commissioning initial baseline data work, which will then be used to measure our current position. We will then determine what we need to be doing to move us towards net zero. The Council continues to work with developers and partners to enhance the natural environment and respond to Climate and Nature Emergency. | | | | | | | | |
| Reducing waste and increasing recycling | | Develop and implement a new modern Waste Strategy for the Council working with the Project Integra Board | | Approval of the Waste Strategy, which aims to increase recycling and reduce carbon emissions, during 2022, with implementation 2022-2027 | | 2027 | During Quarter 3 the strategy implementation timeline was revised and refined. An update was ready to be provided at the Environment and Sustainability Overview and Scrutiny Committee meeting on 12/01/23. A move to wheeled bins for garden waste will now commence in 2024, with remaining service changes, as set out in the waste strategy, taking place in 2025. This is to align with the timeline for delivery of a new Materials Recovery Facility in Hampshire which is required before major frontline service change can take place. | | | | | | | | |
| | | | | Continue to work with Hampshire partners to understand local implications of national waste and recycling policy changes | | Ongoing | Hampshire authorities are still awaiting the outcome from 2021 Government consultations and draft legislation before full detailed implications of the Environment Act 2021 are known. DEFRA plans for Extended Producer Responsibility funding continue to develop and it is expected this funding will be available from 2024. | | | | | | | | |
| | | | | Procure an operations ICT system during 2022/23 in order to support the council's waste strategy | | 2022/23 | Procurement for this system is nearing completion, with implementation to follow in 2023. This new system will support other operational services such as street cleansing and grounds maintenance as well as waste/recycling. | | | | | | | | |
| Developing plans and funding opportunities to protect our coastline | | | | Identify further opportunities for funding and increasing capacity to develop and deliver coastal schemes | | 2024/25 | Christchurch Bay Strategy is currently progressing with completion due early 2024. The Hurst to Lymington (H2L) Strategy completion date has moved back into 2025 due to the complex nature of the project that covers this part of the coastline. Investment planning for this strategy is to commence around Autumn 2023. | | | | | | | | |
| | | | | Support the delivery of future Flood & Coastal Erosion Risk Management (FCERM) activities and the council's role as the Coast Protection Authority | | 2024 | This is ongoing through the development of the two FCERM strategies with NFDC being involved at both project team and board level. | | | | | | | | |
| | | To undertake North Point recycling operations in the Autumn of 2022 | | Continue to work in partnership with the Environment Agency to support beach management plan operations for Hurst Spit | | Q4 2022 (complete) | North Point recycling works have been completed, circa 7,600m3 of shingle was recycled from North Point. Work is now progressing to secure the contribution payments. | | | | | | | | |
| | | Adoption of the Christchurch Bay & Harbour Flood & Coastal Erosion Risk Management (FCERM) Strategy to identify future flood and coastal erosion projects | | Work with BCP Council in the delivery of the Christchurch Bay & Harbour FCERM Strategy | | 2024 | Engagement round 4 has now closed, this was to present the short-list options being considered for each zone of the strategy frontage. This has included a Member briefing, drop-in events at Milford and Christchurch, along with an online event. A survey closed on 15th January 2023. | | | | | | | | |
| Supporting sustainability and the local economy through the strategic review and use of car parking assets | | Review car parking infrastructure and technology and review the work of the Parking Working Group to develop and implement a modern Car Park Strategy | | Continue to develop a Car Parks Strategy and continue to increase the number of electric charging points | | Ongoing | Wayleaves granted for Paddys Gap and Marine Drive West work due to commence in 2023. EV charging points have been installed at Hurst Road East and the groundworks are now complete in Beaulieu, awaiting installation. JoJu and SSE liaising re rapid charging points at St Thomas Street and Ringwood Furlong. | | | | | | | | |
| Developing a strategy for our assets at Keyhaven, considering environmental objectives, flood protection and the local economy | | | | | | Ongoing | Private sector progressing environmental projects on land. Ongoing discussion with Hampshire and Isle of Wight Wildlife Trust (HIWWT) around further environmental management projects on NFDC land managed by HIWWT. Legal agreement with private sector to facilitate delivery of environmental projects. | | | | | | | | |
| Key Performance Indicators | | | | | | | | | Financial Information - Budgets £'000 | | | | | | |
| Annual KPIs | | Unit | Freq. | Last Quarter | Target | This Quarter | Desired DOT | Actual DOT | Status | Budget Description | | Original Budget | Jul/Nov Cabinet | February Cabinet | Latest Budget |
| Household waste sent for reuse, recycling and composting | | % | Q | 33.39% | 55% | Expected in Q4 | Up | - | | General Fund Revenue Position | | 4,100 | 294 | -22 | 4,372 |
| Coastal funding to achieve specific actions | | Funding will be informed by the completion of the following two upcoming strategies: Christchurch Bay & Christchurch Harbour FCERM Strategy, and Hurst Spit to Lymington FCERM Strategy. | | | | | | | | Variation Percentage | | | 7.2% | -0.5% | 6.6% |
| Quarterly KPIs | | Unit | Freq. | Last Quarter | 2022/23 Target | This Quarter | Desired DOT | Actual DOT | Status | Supporting Narrative | | Recycling - Project Integra recyclables income projection is £84k higher than latest budget and communications expenditure savings of £33k are partially offset by Car Parks income loss of £95k. | | | |
| Number of electric charging points | | Num (Cumulative) | Q | Expected Q3/Q4 | 10 | 2 | Up | - | | General Fund Capital Programme | | 2,918 | -88 | -309 | 2,521 |
| Total CO2 emissions saved through electric charging points* | | kg (Cumulative) | Q | 11,000 kg | 9,250 kg | 13,000 | Up | Up | | Variation Percentage | | | -3.0% | -10.6% | -13.6% |
| Climate change action plan delivered against target | | % | Q | Expected Q3 | Monitor | Expected in 2024 | Up | - | | Supporting Narrative | | Sustainability Fund - £500k base budget transferred from Leader Portfolio. Coast Protection Regional Monitoring budget updated to reflect latest 22/23 expenditure projection (-£309k). | | | |
| *Data (including target) reflects cumulative CO2 emissions saved through electric charging points since programme launch in January 2020. Cumulative target updated quarterly. | | | | | | | | | | | | | | | |
| High Risks | | | | | | | | | | | | | | | |
| High Risk Area | | | | Prob. | Impact | Score/RAG | Mitigation actions | | | | | Prob. | Impact | Score/RAG | |
| Insufficient resources to provide frontline services to the same staffing levels | | | | 4 | 3 | 12 | Recruitment of staff, use of agency staff where needed, reduction in absence levels, review of pay structure and pay award 2022. | | | | | 3 | 2 | 6 | |
| Insufficient resources within coastal team to deliver flood and coastal erosion risk management activities, as well as additional non-technical activities regarding the management of the NFDC coastline. | | | | 2 | 3 | 6 | This is a continued ongoing risk. A collaborative agreement is currently (Feb 2023) being developed with the EA to temporarily fund a post that will enable coastal officers to commit the required time to supporting the ongoing development of the Hurst Spit to Lymington strategy. If funding is agreed (£155,000) this will allow for the temporary recruitment of a post to undertake non-technical work within the team. A proposed job description has been prepared in advance of funding approval. | | | | | 2 | 2 | 4 | |
| Fluctuations in market values of mixed recycling and DMR | | | | 4 | 3 | 12 | Monitor material markets and report any fluctuations via Financial Monitoring processes. | | | | | 4 | 2 | 8 | |
| Developments in the national and regional (HCC) funding mechanisms for future management of waste. This could relate at a national level to the exact details of "New Burden" funding and Extended Producer Responsibility, and at a regional level to the nature of financial flows between HCC as the waste disposal authority and district councils as Waste Collection Authorities. | | | | 3 | 3 | 9 | Engagement at multiple levels with HCC and project integra partners, engagement with Defra via workshops, briefings, and participation in future consultations. | | | | | 2 | 2 | 4 | |

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ENVIRONMENT AND SUSTAINABILITY OVERVIEW AND SCRUTINY PANEL

WORK PROGRAMME 2023/24

| ITEM | OBJECTIVE | METHOD | LEAD OFFICER |
|---------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------|-----------------------|---------------------|
| 15 JUNE 2023 | | | |
| Annual performance and provisional budget outturn | To consider the annual performance of services under the review of this Panel and the provisional budget outturn figures. | Report to Panel | N/A |
| Waste Programme Update | To consider an update on the progress of the waste programme | Report to Panel | Chris Noble |
| Climate Change and Sustainability Update | To consider an update on the ongoing Climate Change and Sustainability work | Presentation to Panel | Roxanne King |
| 7 SEPTEMBER 2023 | | | |
| Waste Programme Update | To consider an update on the progress of the waste programme | Report to Panel | Chris Noble |
| Climate Change and Sustainability Update | To consider an update on the ongoing Climate Change and Sustainability work | Presentation to Panel | Roxanne King |
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7

Agenda Item 8

11 JANUARY 2024

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|------------------------------------------|-----------------------------------------------------------------------------|-----------------------|--------------|
| Waste Programme Update | To consider an update on the progress of the waste programme | Report to Panel | Chris Noble |
| Climate Change and Sustainability Update | To consider an update on the ongoing Climate Change and Sustainability work | Presentation to Panel | Roxanne King |
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7 MARCH 2024

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|------------------------------------------|-----------------------------------------------------------------------------|-----------------------|--------------|
| Waste Programme Update | To consider an update on the progress of the waste programme | Report to Panel | Chris Noble |
| Climate Change and Sustainability Update | To consider an update on the ongoing Climate Change and Sustainability work | Presentation to Panel | Roxanne King |
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